KARNATAKA ELECTRICITY REGULATORY COMMISSION

9/2, 6th & 7th Floors, Mahalakshmi Chambers, M.G.Road Bengaluru – 560 001

Notification

No.S/03/1 dated 15th December, 2016


PREAMBLE:

Section 86(1)(e) of the Electricity Act, 2003 (hereinafter referred to as the Act) mandates the Karnataka Electricity Regulatory Commission (Commission) to promote co-generation and generation of electricity from renewable sources of energy by providing suitable measures for connectivity with the grid and sale of electricity to any person. Section 61(h) of the Act provides that, while specifying the terms and conditions for determination of tariff, the Commission shall be guided by the objective of promotion of co-generation and generation of electricity from renewable sources of energy.

Section 62(1)(a) read with Section 64 of the Act provides for determination of tariff for supply of electricity by a generating company to a distribution licensee by the Commission. Section 86(1)(b) provides for Regulation of electricity purchase and procurement process of distribution licensees including the price at which electricity shall be procured from the generating companies or licensees. Section 181 of the Act provides for making Regulations by the Commission consistent with the Act to carry out the provisions of the Act.

Therefore, in exercise of the power conferred under the above provisions of the Act, the Commission had proposed to make Regulations in respect of Implementation of Solar Rooftop Photovoltaic Power Plants.

As required under Sub Section (3) of Section 181 of the Act, the draft Regulations was notified in the official gazette on 2nd September, 2016 to elicit objections / suggestions / views of the stakeholders within thirty days. Subsequently, a public hearing was held in the Office of the Commission on 23rd November, 2016.

The Commission, having considered the suggestions and comments received, hereby makes the following Regulations.
1. **Short Title and Commencement**-

   (1) These Regulations may be called the **KERC (Implementation of Solar Rooftop Photovoltaic Power Plants) Regulations, 2016**.

   (2) These Regulations shall come into effect from the date of their publication in the Official Gazette.

   (3) These Regulations shall be applicable to the Distribution Licensees and the Eligible Consumers in the State of Karnataka.

2. **Definitions and Interpretations**-

   (1) In these Regulations, unless the context otherwise requires -

   (a) “Act” means the Electricity Act, 2003;

   (b) “Billing cycle or billing period” means the period between two consecutive Meter reading dates;

   (c) “Commission” means the Karnataka Electricity Regulatory Commission;

   (d) “Distribution Licensee” means a licensee authorised to operate and maintain a Distribution System for supplying electricity to the consumers in his area of supply;

   (e) “Eligible Consumer” means a consumer of electricity in the area of supply of a distribution licensee, who has installed or proposes to install SRTPV plant for generation of electricity and supply to such distribution licensee on gross/net-metering basis and who satisfies such other conditions as may be specified by the Commission for this purpose;

   (f) “Financial year” means the period beginning from first day of April in an English calendar year and ending with the thirty first day of March of the following year;

   (g) “Gross metering” means an arrangement under which an eligible consumer supplies the entire electricity generated from his SRTPV plant to the Distribution Licensee during the billing period;

   (h) “Interconnection point” means the interface of SRTPV plant with the network of the Distribution Licensee upto 11kV system;

   (i) “Net-metering” means an arrangement under which an eligible consumer supplies the surplus electricity generated from his SRTPV plant to the Distribution Licensee after off-setting the electricity supplied by the distribution licensee to such eligible consumer during the billing period;


   (k) “Solar Rooftop Photovoltaic Power Plant” (SRTPV Plant) means the solar photovoltaic plant installed on the existing roof of the consumer’s premises that uses sunlight for direct conversion into electricity through photovoltaic technology with the solar panels of SRTPV Plant mandatorily mounted in the space available on the roof of any residential, commercial, institutional, industrial and other buildings which are constructed as per the building construction laws/norms and such other Solar Photovoltaic plants as may be included by the Commission in its Orders issued from time to time.

(2) Words and expressions used in these Regulations not specifically defined herein above, but defined in the Act and Rules or any other Regulations made thereunder shall have the meaning assigned to them in the Act and Rules or Regulations.

3. **General Principles** -

   The distribution licensee shall provide gross metering or net-metering arrangement to the eligible consumers in its area of supply, as decided by the Commission from time to time on non-discriminatory and first come first served basis.
Provided that the Consumer shall install the grid connected SRTPV Plants of the installed capacity, as specified under these Regulations.

Provided further that the inter-connection of such plant with the distribution network shall be undertaken as specified under these Regulations and in compliance with the KERC Grid Code / Distribution Code and the Central Electricity Authority (Technical Standards for Connectivity of the Distributed Generation Resources) Regulations, 2013 as amended from time to time.

4. **Conditions for Installation of SRTPV**

An eligible consumer in the area of supply of a distribution licensee shall be allowed to install SRTPV plant with installed capacity of not less than one kilowatt but not exceeding one megawatt, subject to further limit based on the sanctioned load of the consumer’s installation, as may be specified by the Commission from time to time.

Provided that the Distribution Licensee shall allow installation of grid connected SRTPV Plants as per these Regulations as long as the cumulative capacity of such plants does not exceed the total capacity for the State as determined or approved by the Commission for this purpose.

5. **Procedure for Implementation & Reporting**

(1) Every Distribution Licensee shall adopt a transparent and uniform procedure for enabling an eligible Consumer, on first come first served basis, to install and connect the SRTPV plant duly indicating time frame for each of the activities involved in such process.

(2) On receipt of an application for installation of the SRTPV, the distribution licensee shall issue its approval or otherwise based on the field report and technical feasibility, within fifteen days from the date of receipt of such application. Upon such approval, the Eligible Consumer shall enter into power purchase agreement with the distribution licensee within fifteen days from the date of receipt of the approval.

Provided that approval of the Commission shall be necessary in respect of such power purchase agreements as the Commission may specify.

(3) The eligible consumer shall commission the SRTPV plant within 180 days from the date of approval of the PPA. In case, the eligible consumer fails to commission the SRTPV plant within 180 days, the applicable tariff for the electricity supplied from the SRTPV plant shall be the agreed tariff or any revised tariff determined by the Commission or the average pooled power purchase cost as notified by the Commission prevailing on the date of commissioning, whichever is lower.

(4) Every Distribution licensee shall monitor the process of installation of the SRTPV plants by the Consumers and submit quarterly report to the Commission in such formats, as may be specified by the Commission.

6. **Technical Parameters**

**(1) Interconnection with the Distribution System:**

(a) The Solar Rooftop PV Power Plants shall be connected to the distribution network at the connectivity level specified below:

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Installed Capacity of SRTPV</th>
<th>Voltage level</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Upto 5 kW</td>
<td>230 V- single phase</td>
</tr>
<tr>
<td>2.</td>
<td>Above 5 kW and upto 50 kW</td>
<td>400 V-Three phase</td>
</tr>
<tr>
<td>3.</td>
<td>Above 50 kW and upto 1000kW</td>
<td>11kV HT</td>
</tr>
</tbody>
</table>
(b) The above connectivity norms are applicable to all the SRTPV plants seeking connectivity with network of the distribution licensee. EHT/HT consumers may install solar power generators at HT/LT voltage and connect them to their HT/LT system.

(c) In case of gross metering, exclusive line shall be laid from the SRTPV Plant to the Distribution System.

(d) The cost of Distribution network upto the inter-connection point shall be borne by the eligible consumer.

(e) Every SRTPV plant of less than 50kW capacity shall be connected only to the existing distribution transformer through which the eligible consumers are being supplied electricity. In such cases, the total capacity of the existing and proposed SRTPV plants on that distribution transformer shall not exceed 80% of the rated capacity.

Illustration: If the rated capacity of the distribution transformer is 100 kVA the total allowable capacity of the SRTPV Plants to be connected shall be 80 kVA.

(f) Every SRTPV plant of more than 50kW shall be connected only to the existing 11kV Distribution System. In such cases, the total capacity of the existing and proposed SRTPV plants shall be limited so that the line current does not exceed 80% of the rated current carrying capacity of that line.

(g) The Distribution Licensee while evaluating the technical feasibility of any proposed SRTPV plant shall ensure that the above said parameters are adhered to and any system improvement works beyond interconnection point shall not be taken up by the Distribution Licensee for the sole purpose of connecting the SRTPV plant.

(h) Prior to synchronization of any SRTPV Plant for the first time with the distribution system, the eligible consumer and the distribution licensee shall agree on the protection features and control diagrams.

(i) The SRTPV plant shall have the facility for limiting the harmonics and other distortions, as specified in the Karnataka Electricity Distribution Code as amended from time to time, before injecting the energy into the distribution system.

(2) Technical Standards -
All technical and operational aspects of the SRTPV plant shall conform to the standards specified in the following Regulations / Codes as amended from time to time:

i) The KERC (Karnataka Electricity Grid Code) Regulations, 2015

ii) The KERC (Karnataka Electricity Distribution Code) Regulations, 2015


v) The KERC Conditions of Supply of Electricity of Distribution Licensees.

vi) The Central Electricity Authority (Measures relating to Safety and Electric Supply) Regulations, 2010 and all other relevant Regulations issued from time to time.

(3) Safety Aspect -
Every eligible consumer shall be responsible for safe operation, maintenance and rectification of defect of the SRTPV system up to the interconnection point beyond which the responsibility of safe operation, maintenance and rectification of any defect in the distribution system shall rest with the distribution licensee.
(b) Every eligible consumer shall be solely responsible for any accident to human being / animals whatsoever (fatal / non-fatal departmental / non-departmental) that may occur due to back feeding from the SRTPV plant when the supply from distribution network is switched off. The Distribution Licensee reserves the right to disconnect the SRTPV Plant at any time in the event of such exigencies to prevent accidents.

(c) Any alternate source of supply shall be restricted to the consumer’s premises and the consumer shall be responsible for taking adequate safety measures to prevent battery power / diesel generator power / backup power extending to distribution network on failure of distribution licensee’s grid supply.

(d) The distribution licensee shall have the right to disconnect the SRTPV plant from its system at any time in the following circumstances:

(i) Any emergency or maintenance requirement on the distribution system.

(ii) Hazardous condition occurring on the Distribution System due to operation of the SRTPV Plant.

(iii) Adverse electrical effects, such as power quality problems, on the electrical equipment of the other consumers of the distribution licensee caused by generation from the SRTPV plant as established by the distribution licensee.

(e) Subject to Clause (a) above, the Distribution Licensee may call upon the eligible consumer to rectify any defect within a reasonable time.

(f) Every SRTPV Plant should be capable of having anti-islanding protection. Every SRTPV Plant shall be equipped with automatic synchronization device.

(g) Every SRTPV Plant shall be equipped with the protective functions to sense abnormal conditions on distribution system and cause the SRTPV Plant to be automatically disconnected from the distribution system to prevent any back feeding.

(h) Every SRTPV Plant and associated equipment shall be designed so that the failure of any single device or component shall not potentially compromise the safety and reliability of the distribution system.

(i) The distribution licensee may require the eligible consumer to provide a manually operated isolating switch between his SRTPV Plant and the distribution system, which shall meet the following requirements:

(a) Separation of SRTPV from the distribution system;

(b) Indications to clearly show open and closed positions;

(c) Quick and convenient accessibility twenty four hours a day to the Distribution licensee’s personnel without requiring clearance from the eligible consumer; and

(d) Necessary locking arrangements in the open position.

7. **Filing of application and proceedings for determination of tariff** -

(1) The Commission shall determine the generic tariff for SRTPV Planto on the basis of any application filed by the stakeholders or suo-motu, at the beginning of every Control period specified by the Commission.

Provided that the Commission in case of any major changes noticed in the tariff parameters, shall revise such tariffs during the control period either suo-motu or based on any review petitions filed before it.

(2) Notwithstanding anything contained in these Regulations, for the SRTPV plants for which Power Purchase agreements are signed and which are commissioned within a control period, the generic tariff determined for SRTPV plants based on the capital cost and other norms applicable for such control period shall continue for the term of the PPA subject to compliance to clause (3) of Regulation 5.
8. Parameters for determination of tariff -

The following parameters shall be applicable for determination of generic tariff for the grid connected SRTPV plants.

(1) Capacity Utilisation Factor (CUF):

The Capacity Utilisation Factor for SRTPV plant shall be 19%.

Provided that the Commission may adopt any other CUF based on the availability of reliable data.

(2) Tariff Structure:

The tariff for SRTPV Plants shall be a single part tariff consisting of the following fixed cost components:

(a) Operation and maintenance expenses;
(b) Depreciation;
(c) Interest on loan capital;
(d) Interest on working capital and
(e) Return on equity.

(3) Tariff Period and Tariff Design:

The Tariff period shall be equivalent to the useful life of the plant which shall be 25 years or such other period as may be decided by the Commission. The tariff shall be determined on levelised basis. For the purpose of levelised tariff computation, the discount factor equivalent to Post Tax weighted average cost of capital shall be considered.

(4) Capital Cost:

The norms for the Capital cost shall be inclusive of the cost of all capital works including plant and machinery, civil work, erection and commissioning, financing and interest during construction, and evacuation infrastructure up to inter-connection point.

(5) Debt Equity Ratio -

For the determination of generic tariff, the debt equity ratio shall be 70:30 or such other ratio as may be decided by the Commission from time to time.

(6) Loan and Finance Charges:

(a) For the purpose of determination of generic tariff, loan tenure of 12 years or such term equivalent to recover 70% of the capital cost shall be considered. The amount of loan arrived at in the manner indicated in these Regulations shall be considered as normative loan for calculation of interest on loan.

The normative loan outstanding as on first day of April of every year shall be worked out by deducting the annual loan repayment up to thirty first day of March of the previous year from the normative loan. The interest on loan capital shall be computed on the average loan based on opening and closing balances of loans for the financial year.

(b) For the purpose of computation of tariff, the normative interest rate shall be considered on the basis of Reserve Bank of India (RBI) Base rate plus additional basis points as may be decided by the Commission from time to time.
(c) Notwithstanding any moratorium period availed by an eligible consumer, the yearly repayment of loan shall be considered from the first year of commercial operation of the project and shall be equal to the annual depreciation allowed.

(7) Depreciation:

(a) The value base for the purpose of depreciation shall be the Capital Cost of the asset admitted by the Commission. The depreciation shall be allowed up to maximum of 90% of the Capital Cost of the asset and salvage value of the asset shall be considered as 10% of the Capital Cost.

(b) Depreciation shall be based on ‘Differential Depreciation Approach’ over the loan period and over useful life of the SRTPV plant beyond the loan tenure computed annually on ‘Straight Line Method’.

(c) In case the debt component is 70% of the capital cost, the depreciation rate for the first 12 years of the Tariff Period shall be 5.83% per annum and in other cases the depreciation rate shall depend on the debt component and tenure of the loan and the remaining depreciation shall be spread over the balance useful life of the project. Depreciation shall be chargeable from the first year of commissioning of the SRTPV plant.

(8) Return on Equity:

The value base for the equity shall be 30% of the capital cost and the normative Return on Equity shall be 16% per annum for the tariff period or such other value base and Return on Equity as may be decided by the Commission from time to time.

(9) Interest on Working Capital:

(a) The Working Capital shall be computed considering the following components:

(i) Operation & Maintenance expenses for one month.

(ii) Receivables equivalent to 2 (Two) months of energy charges for sale of electricity calculated on the normative CUF.

(b) The Interest on Working Capital shall be at a rate equivalent to the prevalent Reserve Bank of India Base Rate plus additional basis points as may be decided by the Commission from time to time.

(10) Operation and Maintenance Expenses:

‘Operation and Maintenance or O&M expenses’ shall be equivalent to 1% of the capital cost. The Normative O&M expenses allowed during first year of the Control Period shall be escalated at the rate of 5.72% per annum over the Tariff Period.

(11) Taxes on Income:

Tariff determined under these regulations shall be exclusive of Income tax payable on Return on Equity annually. Such Income Tax, levied by the Central Government, shall be borne by the eligible consumer.

9. Metering System -

The metering system shall be as per the Standards specified in the CEA (Installation and Operation of meters) Regulations, 2006 for the SRTPV Plants under both gross and net-metering arrangement.

Provided that for consumers eligible for gross metering arrangement, the bi-directional (net meter) shall be installed at the interconnection point of such consumer with the network of the distribution licensee.
Provided further that for consumers eligible for net-metering arrangement, the existing consumer meter shall be replaced with the bi-directional (net meter) having the facility for downloading meter readings using Meter Reading Instrument (MRI) and the cost of new or additional meter(s) shall be borne by the Eligible Consumer and installed by the distribution licensee.

Provided also that if bills are prepared on the basis of MRI downloads or if the meter reading is taken on the basis of remote meter-reading and the consumer wishes to have a record of the reading taken, he shall be allowed to do so by the distribution licensee.

Provided also that the meters installed shall be jointly inspected and sealed on behalf of both the parties and the meters shall be tested or checked only in the presence of the representatives of the Eligible Consumer and Distribution Licensee.

Provided also that the Eligible Consumer shall follow the metering specifications and provisions for location of meter as stipulated by the distribution licensee from time to time.

Provided also that in case the Eligible Consumer with net-metering is discovered under the time of day (TOD) tariff, the SRTPV meters shall have features of recording time of day consumption/generation.

10. Energy accounting and settlement -

(1) Meter readings shall be taken on monthly basis or as per the billing cycle specified in the Electricity Supply Code.

(2) For each billing period, in the case of gross metering, the licensee shall show the quantum of electricity exported by the Eligible Consumer during the billing period. In case any import of energy is recorded in the bi-directional meter during a billing period, such energy shall be billed at the rate which is higher of the:

(a) Tariff agreed to in the PPA,

or

(b) Prevailing retail supply tariff applicable to the category of the installation of the eligible consumer.

(3) For each billing period in the case of net-metering, the licensee shall show separately the quantum of electricity injected by the Eligible Consumer during the billing period, electricity supplied by the distribution licensee during the billing period and the net electricity billed for payment by the eligible consumer for that billing period.

Provided that if the electricity generated exceeds the electricity consumed during the billing period, such excess electricity injected to the distribution network shall be paid by the Distribution Licensee at the tariff as agreed to in the PPA.

Provided further that where the electricity supplied by the distribution licensee during any billing period exceeds the electricity generated by the Eligible Consumer’s SRTPV Plant, the distribution licensee shall raise bill for the net electricity consumption at the tariff applicable to such eligible consumer.

11. Power Purchase Agreement (PPA) -

(1) The distribution licensee shall enter into power purchase agreement based on gross metering or net metering, as the case may be, in the standard format of the PPAs approved by the Commission.

(2) The Power purchase agreements as per approved standard formats after following the procedure specified in Regulations 5 in respect of SRTPV plants with installed capacity of below 500kW shall be deemed to be approved by the Commission on the date of its execution by the parties.
(3) The Distribution Licensee shall seek approval of the Commission within seven days from the date of signing the PPA, where the installed capacity is 500kW and above by paying necessary fee as per the KERC (Fee) Regulations, 2016 as amended from time to time.

12. Miscellaneous:

(1) Sharing of Clean Development Mechanism (CDM) Benefits:

The proceeds of carbon credit from any SRTPV plant approved as a CDM project shall be shared between the eligible consumer and the distribution licensee in the following manner, namely 100% of the gross proceeds on account of CDM benefit shall be retained by the eligible consumer in the first year after the date of commissioning of the SRTPV plant in the second year, the share of the distribution licensee shall be 10% which shall be progressively increased by 10% every year till it reaches 50%, and thereafter the proceeds shall be shared in equal proportion, by the eligible consumer and the distribution licensee.

(2) Solar Renewable Purchase Obligation:

The quantum of electricity purchased by the distribution licensees under gross or Netmetering arrangement from the SRTPV plants in their respective areas shall qualify towards their compliance of Renewable Purchase Obligation.

Provided that in respect of SRTPV installations installed and commissioned by the distribution licensees on any Government Building under funds provided by the Government, the entire energy generated by the SRTPV plant shall qualify towards their compliance of Renewable Purchase Obligation.

Provided further that, in such cases, the Distribution Licensees shall not be eligible to avail any Renewable Energy Certificates.

13. Power to remove difficulties–

(1) The Commission may from time to time issue such directions and orders as considered appropriate for the implementation of these Regulations.

(2) The Commission may by general or special order, for reasons to be recorded in writing, and after giving an opportunity of hearing to the parties likely to be affected, may relax any of the provisions of these Regulations on its own motion or on an application made before it by any stakeholder.

(3) The Commission may from time to time, add vary alter suspend modify, amend or repeal any provisions of these Regulations.

By order of the Commission

Sd/-
SECRETARY
Karnataka Electricity Regulatory Commission Bengaluru